

Hall

S B. 740

A BILL TO BE ENTITLED

AN ACT regulating persons who purport to be able to detect deception or to verify truth of statements through the use of instrumentation as lie detectors, polygraphs, deceptographs, and/or similar or related devices and instruments; creating as an administrative board The Polygraph Examiners Board with licensing and/or regulatory powers over all such persons and instruments; providing for administrative proceedings and court review; establishing minimum instrumentation requirements and prohibiting the use of instruments or devices which do not meet minimum instrumentation requirements; providing for injunctions and penalties for violation of the provisions of this Act; validating the acts of the Polygraph Examiners Board established or attempted to be established by Acts, 1965, 59th Leg., R.S., Ch. 441, p. 888; providing a savings clause and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Short title

Section 1. This Act shall be known, and may be cited, as the Polygraph Examiners Act.

Purpose

Section 2. It is the purpose of this Act to regulate all persons who purport to be able to detect deception or to verify truth of statements through the use of instrumentation (as lie detectors, polygraphs, deceptographs, and/or similar or related devices and instruments without regard to the nomenclature applied thereto) and this Act shall be liberally construed to regulate all such persons and instruments. No person who purports to be able to detect deception or to verify truth of statements through instrumentation shall be held exempt from the provisions of this Act because of the terminology which he may use to refer to himself, to his instrument, or to his services.

Definitions

Section 3. In this Act, unless the context requires a different definition,

- (1) "board" means the Polygraph Examiners Board;
- (2) "secretary" means that member of the Polygraph Examiners Board selected by the board to act as secretary;
- (3) "internship" means the study of polygraph examinations and of the administration of polygraph examinations by a trainee under the personal supervision and control of a polygraph examiner in accordance with a course of study prescribed by the board at the commencement of such internship;
- (4) "person" means any natural person, firm, association, co-partnership, or corporation; and
- (5) "polygraph examiner" means any person who purports to be able to detect deception or verify truth of statements through instrumentation or the use of a mechanical device.

#### Minimum instrumentation required

Section 4. Any instrument used to test or question individuals for the purpose of detecting deception or verifying truth of statements shall record visually, permanently, and simultaneously: (1) a subject's cardiovascular pattern and (2) a subject's respiratory pattern. Patterns of other physiological changes in addition to (1) and (2) may also be recorded. The use of any instrument or device to detect deception or to verify truth of statements which does not meet these minimum instrumentation requirements is hereby prohibited and the operation or use of such equipment shall be subject to penalties and may be enjoined in the manner hereinafter provided.

#### Creation of the board

Section 5. (a) There is hereby established in the Engineering Extension Service, Police Training Division, Texas A & M University System, a Polygraph Examiners Board consisting of six members who shall be citizens of the United States and residents of the state for at least two years prior to appointment, all of whom shall have been engaged for a period of five consecutive years as a polygraph examiner prior to appointment to the board, and at the time of appointment as an active polygraph examiner.

No two board members may be employed by the same person or agency. At least two members must be qualified examiners of a governmental law enforcement agency, one of which shall be the supervisor of the polygraph section of the Department of Public Safety, and at least two members must be qualified polygraph examiners in the commercial field. The members shall be appointed by the Governor of the State of Texas with the advice and consent of the Senate for a term of six years. The terms of office of members appointed to the initial board are two for two years; two for four years; and two for six years. Any vacancy in an unexpired term shall be filled by appointment of the Governor with the advice and consent of the Senate for the unexpired term.

(b) The number of employees and the salaries of each, including travel and expense allowance of the members of the Board shall be as fixed in the General Appropriation Bill.

(c) The board shall meet within 30 days after the effective date of this Act and elect a chairman, vice-chairman, and secretary from among its members. At the meeting, the board shall specify dates spaced at three month intervals on which examinations for polygraph examiners' licenses will be held. A copy of those dates shall forthwith be delivered to the secretary.

(d) The vote of a majority of the board members is sufficient for passage of any business or proposal which comes before the board.

Administration and expenses

Section 6. (a) The board shall issue regulations consistent with the provisions of this Act for the administration and enforcement of this Act and shall prescribe forms which shall be issued in connection therewith.

(b) An order or a certified copy thereof, over the board seal and purporting to be signed by the board members, shall be prima facie proof that the signatures are the genuine signatures of the board members, and that the board members are fully qualified to act.

(c) All fees collected under the provisions of this Act shall be paid to the Treasurer of the State of Texas. Funds necessary for the enforcement of this Act and the administration of its provisions shall be appropriated by the Legislature, but the funds so appropriated for a biennium shall not exceed the total amount of the fees which it is anticipated will be collected hereunder during such biennium.

#### Unauthorized practice

Section 7. It shall be unlawful for any person, including a city, county or state employee, to administer polygraph (or other examinations utilizing instrumentation for the purpose of detecting deception or verifying truth of statements) or to attempt to hold himself out as a polygraph examiner or to refer to himself by any other title which would indicate (or which is intended to indicate or calculated to mislead members of the public into believing) that he is qualified to apply instrumentation to detect deception or to verify truth of statements without first securing a license as herein provided.

#### Examiner's license qualifications

Section 8. A person is qualified to receive a license as an examiner

- (1) who is at least 21 years of age; and
- (2) who is a citizen of the United States; and
- (3) who establishes that he is a person of honesty, truthfulness, integrity, and moral fitness; and
- (4) who has not been convicted of a felony or a misdemeanor involving moral turpitude; and
- (5) who holds a baccalaureate degree from a college or university accredited by the American Association of Collegiate Registrars and Admissions Officers, or in lieu thereof, has five consecutive years of active investigative experience immediately preceding his application; and
- (6) who is a graduate of a polygraph examiners course approved by the board and has satisfactorily completed not less than six months of

internship training, provided that if the applicant is not a graduate of an approved polygraph examiners course, satisfactory completion of not less than 12 months of internship training may satisfy this subdivision; and

(7) who has passed an examination conducted by the board, or under its supervision, to determine his competency to obtain a license to practice as an examiner.

(8) Prior to the issuance of a license, the applicant must furnish to the board evidence of a surety bond or insurance policy. Said surety bond or insurance policy shall be in the sum of \$5,000.00 and shall be conditioned that the obligor therein will pay to the extent of the face amount of such surety bond or insurance policy all judgments which may be recovered against the licensee by reason of any wrongful or illegal acts committed by him in the course of his examinations.

#### Acquisition of license by present examiners

Section 9. On the effective date of this Act, any person who held a license issued by the Board established or attempted to be established by Acts, 1965, 59th Leg., R.S., Ch. 441, p. 888, and whose license was in effect on the date on which said Act was held invalid, shall be automatically licensed hereunder until such date as his license under the Act aforesaid has expired and thereafter may renew his license on payment of the fee herein provided. The applicant must also satisfy the provisions of Section 8(8) of this Act.

#### Applications for original license

Section 10. Applications for original licenses shall be made to the secretary of the board in writing under oath on forms prescribed by the board and shall be accompanied by the required fee, which is not refundable. Any such application shall require such information as in the judgment of the board will enable it to pass on the qualifications of the applicant for a license.

### Non-resident applicants

Section 11. (a) Each non-resident applicant for an original license or a renewal license shall file with the board an irrevocable consent that actions against said applicant may be filed in any appropriate court of any county or municipality of this state in which the plaintiff resides or in which some part of the transaction occurred out of which the alleged cause of action arose and that process on any such action may be served on the applicant by leaving two copies thereof with the secretary. Such consent shall stipulate and agree that such service or process shall be taken and held to be valid and binding for all purposes. The secretary of the board shall send forthwith one copy of the process to the applicant at the address shown on the records of the board by registered or certified mail.

(b) Non-resident applicants must satisfy the requirements of Section 8 of this Act.

### Applicant with out-of-state license

Section 12. An applicant who is a polygraph examiner licensed under the laws of another state or territory of the United States may be issued a license without examination by the board, in its discretion, upon payment of a fee of \$60 and the production of satisfactory proof that

- (1) he is at least 21 years of age; and
- (2) he is a citizen of the United States; and
- (3) he is of good moral character; and
- (4) the requirements for the licensing of polygraph examiner in such particular state or territory of the United States were at the date of the applicant's licensing therein substantially equivalent to the requirements now in force in this state; and
- (5) the applicant had lawfully engaged in the administration of polygraph examinations under the laws of such state or territory for at least two years prior to his application for license hereunder; and

(6) such other state or territory grants similar reciprocity to license holders of this state; and

(7) he has complied with Section 11 of this Act.

#### Internship license

Section 13. (a) Upon approval by the board, the secretary shall issue an internship license to a trainee provided he applies for such license and pays the required fee within 10 days prior to the commencement of his internship. The application shall contain such information as may be required by the board.

(b) An internship license shall be valid for the term of 12 months from the date of issue. Such license may be extended or renewed for any term not to exceed 6 months upon good cause shown to the board.

(c) A trainee shall not be entitled to hold an internship license after the expiration of the original 12 month period and 6 month extension, if such extension is granted by the board, until 12 months after the date of expiration of the last internship license held by said trainee.

#### Examination and license fees

Section 14. (a) The fee to be paid by an applicant for an examination to determine his fitness to receive a polygraph examiner's license is \$20, which is not to be credited as payment against the license fee.

(b) The fee to be paid for an original polygraph examiner's license is \$60.

(c) The fee to be paid for an internship license is \$30.

(d) The fee to be paid for the issuance of a duplicate polygraph examiner's license is \$10.

(e) The fee to be paid for a polygraph examiner's renewal license is \$25.

(f) The fee to be paid for the extension or renewal of an internship license is \$25.

(g) The fee to be paid for a duplicate internship license is \$10.

(h) The fees required by this Act may be paid by the governmental agency employing the examiner.

Display of license and signature thereon

Section 15. A license or duplicate license must be prominently displayed at the place of business of the polygraph examiner or at the place of internship. Each license shall be signed by the board members and shall be issued under the seal of the board.

Change of business address

Section 16. Notice in writing shall be given to the secretary by the licensed examiner of any change of principal business location within 30 days of the time he changes the location. A change of business location without notification to the secretary shall automatically suspend the license theretofore issued.

Termination and renewal of examiner's license

Section 17. Each polygraph examiner's license shall be issued for the term of one year and shall, unless suspended or revoked, be renewed annually as prescribed by the board. A polygraph examiner whose license has expired may at any time within two years after the expiration thereof obtain a renewal license without examination by making a renewal application therefor and satisfying Section 8(2), (3), and (4). However, any polygraph examiner whose license expired while he was in the federal service on active duty with the armed forces of the United States, or the national guard called into service or training, or in training or education under the supervision of the United States preliminary to induction into the military service, may have his license renewed without examination if within two years after termination of such service, training, or education except under condition other than honorable, he furnishes the board with an affidavit to the effect that he has been so engaged and that his service, training, or education has been so terminated. Section 8(2), (3), and (4) of this Act must also be satisfied.

License required to maintain suit

Section 18. No action or counterclaim shall be maintained by any person in any court in this state with respect to any agreement or service for which a license is required by this Act, or to recover the agreed price or any compensation under such agreement, or for such services for which a license is required by this Act without alleging and proving that such person had a valid license at the time of making such agreement or perform such services.

Refusal, suspension, revocation -- grounds

Section 19. The board may refuse to issue or may suspend or revoke a license on any one or more of the following grounds:

- (1) for failing to inform a subject to be examined as to the nature of the examination;
- (2) for failing to inform a subject to be examined that his participation in the examination is voluntary;
- (3) material misstatement in the application for original license or in the application for any renewal license under this Act;
- (4) wilful disregard or violation of this Act or of any regulation or rule issued pursuant thereto, including, but not limited to, wilfully making a false report concerning an examination for polygraph examination purposes;
- (5) if the holder of any license has been adjudged guilty of the commission of a felony or a misdemeanor involving moral turpitude;
- (6) making any wilful misrepresentation or false promises or causing to be printed any false or misleading advertisement for the purpose of directly or indirectly obtaining business or trainees;
- (7) having demonstrated unworthiness or incompetency to act as a polygraph examiner as defined by this Act;
- (8) allowing one's license under this Act to be used by any unlicensed person in violation of the provisions of this Act;

(9) wilfully aiding or abetting another in the violation of this Act or any regulation or rule issued pursuant thereto;

(10) where the license holder has been adjudged as habitual drunkard or mentally incompetent as provided in the Probate Code;

(11) failing, within a reasonable time, to provide information requested by the secretary as the result of a formal complaint to the board which would indicate a violation of this Act; or

(12) failing to inform the subject of the results of the examination if so requested.

Violation by one examiner or  
trainee not to affect employer

Section 20. Any unlawful act or violation of any of the provisions of this Act on the part of any polygraph examiner or trainee shall not be cause for revocation of the license of any other polygraph examiner for whom the offending examiner or trainee may have been employed, unless it shall appear to the satisfaction of the board that the polygraph examiner-employer has wilfully or negligently aided or abetted the illegal actions or activities of the offending polygraph examiner or trainee.

Registration of examiners with county clerks

Section 21. Each polygraph examiner shall register with the county clerk in the county wherein he maintains a business address. The county clerk of each county shall maintain a list of all polygraph examiners registered in his county.

Board hearing

Section 22. (a) When there is cause to refuse an application or to suspend or revoke the license of any polygraph examiner, the board shall, not less than 30 days before refusal, suspension, or revocation action is taken, notify such person in writing, in person or by certified mail at the last address supplied to the board by such person, of such impending refusal, suspension, or revocation, the reasons therefor, and of his right to an administrative hearing for the purpose of determining whether or not

the evidence is sufficient to warrant the refusal, suspension, or revocation action proposed to be taken by the board. If, within 20 days after the personal service of such notice or such notice has been deposited in the United States mail, such person has not made a written request to the board for this administrative hearing, the board is authorized to suspend or revoke the polygraph examiner's license of such person without a hearing. Upon receipt by the board of such written request of such person within the 20 day period as set out above, an opportunity for an administrative hearing shall be afforded as early as is practicable. In no case shall the hearing be held less than 10 days after written notification thereof, including a copy of the charges, shall have been given the person by personal service or by certified mail sent to the last address supplied to the board by the applicant or licensee. The administrative hearing in such cases shall be before the board.

(b) The board shall conduct the administrative hearings and it is authorized to administer oaths and issue subpoenas for the attendance of witnesses and the production of relevant books, papers, documents, etc. On the basis of the evidence submitted at the hearing, the board shall take whatever action it deems necessary in refusing the application or suspending or revoking the license.

#### Judicial review

Section 23. Any person dissatisfied with the action of the board in refusing his application or suspending or revoking his license, or any other action of the board, may appeal the action of the board by filing a petition within 30 days thereafter in the district court in the county where the person resides or in the district court of Travis County, Texas, and the court is vested with jurisdiction and it shall be the duty of the court to set the matter for hearing upon 10 days written notice to the board and the attorney representing the board. The court in which the petition of appeal is filed shall determine whether or not a cancellation or suspension

of a license shall be abated until the hearing shall have been consummated with final judgment thereon or whether any other action of the board should be suspended pending hearing, and enter its order accordingly, which shall be operative when served upon the board, and the court shall provide the attorney representing the board with a copy of the petition and order. The board shall be represented in such appeals by the district or county attorney of the county or the Attorney General, or any of their assistants. The board shall initially determine all facts, but the court upon appeal shall set aside the determination of the board if the board's determination (1) is not based upon substantial evidence upon the entire record; (2) is arbitrary or capricious; (3) is in violation of statutory requirements; or (4) was made without affording to licensee or applicant due process of law.

#### Surrender of license

Section 24. Upon the revocation or suspension of any license, the licensee shall forthwith surrender the license or licenses to the secretary; failure of a licensee to do so shall be a violation of this Act and upon conviction, shall be subject to the penalties hereinafter set forth. At any time after the suspension or revocation of any license, the secretary shall restore it to the former licensee, upon the written recommendations of the board.

#### Proceedings through the attorney general

Section 25. If any person violates any provisions of this Act, the secretary shall, upon direction of a majority of the board, in the name of the State of Texas, through the Attorney General of the State of Texas, apply in any district court of competent jurisdiction, for an order enjoining such violation or for an order enforcing compliance with this Act. Upon the filing of a verified petition in the court, the court or any judge, thereof, if satisfied by affidavit or otherwise that the person has violated this Act, may issue a temporary injunction, without notice or bond, enjoining such continued violation and if it is established that the person has violated or is violating this Act, the court, or any judge thereof, may enter a decree

perpetually enjoining the violation or enforcing compliance with this Act. In case of violation of any order or decree issued under the provisions of this Section, the court, or any judge thereof, may try and punish the offender for contempt of court. Proceeding under this Section shall be in addition to, and not in lieu of, all other remedies and penalties provided by this Act.

#### Penalties

Section 26. Any person who violates any provision of this Act or any person who falsely states or represents that he has been or is a polygraph examiner or trainee or that he is qualified to apply instrumentation to the detection of deception or verification of truth of statements shall be guilty of a misdemeanor and upon conviction thereof shall be punished by a fine of not less than \$100 nor more than \$1,000 or by imprisonment in the county jail for a term of not to exceed six months, or both.

#### Admissibility of results as evidence

Section 27. Nothing in this Act shall be construed as permitting the results of truth examinations or polygraph examinations to be introduced or admitted as evidence in a court of law.

#### Validating clause

Section 28. All acts and governmental proceedings performed by the Polygraph Examiners Board and its officers since the creation or attempted creation of such Board by Acts, 1965, 59th Leg., R.S. Ch. 441, p. 888, are hereby in all respects validated as of the date of such acts or proceedings.

#### Savings clause

Section 29. The provisions of this Act are severable. If any provision of this Act or the application thereof to any person or circumstance

shall be held to be invalid or unconstitutional, the remainder of the Act and the application of such provisions to other persons or circumstance shall not be affected thereby.

Emergency clause

Section 30. The fact that Acts, 1965, 59th Leg., R. S., Ch. 441, p. 888, has been held by the Texas Supreme Court to be invalid solely because of a defect in the caption to the bill and that this state will have no law licensing and regulating the use of lie detection or polygraph examination techniques and instruments by reason of said decision, and that untrained and unlicensed examiners, and examiners using inadequate techniques and equipment cause great harm to the general public, creates an emergency and an imperative public necessity that the Constitutional Rule requiring bills to be read on three separate days in each House be suspended, and this Rule is hereby suspended; and that this Act take effect and be in force from and after its passage, and it is so enacted.

Austin, Texas

APRIL 23, 19 69

Hon. Ben Barnes  
President of the Senate

Sir:

We, your Committee on STATE AFFAIRS,  
to which was referred S. B. No. 740, have had the same  
under consideration, and I am instructed to report it back to  
the Senate with the recommendation that it do \_\_\_\_\_  
pass \_\_\_\_\_ and be \_\_\_\_\_ printed.

  
Chairman

A BILL TO BE ENTITLED:

AN ACT

regulating persons who purport to be able to detect deception or to verify truth of statements through the use of instrumentation as lie detectors, polygraphs, deceptographs, and/or similar or related devices and instruments; creating as an administrative board, the Polygraph Examiners Board with licensing and/or regulatory powers over all such persons and instruments; providing for administrative proceedings and court review; establishing minimum instrumentation requirements and prohibiting the use of instruments or devices which do not meet minimum instrumentation requirements; providing for injunctions and penalties for violation of the provisions of this Act; validating the acts of the Polygraph Examiners Board established or attempted to be established by Acts, 1965, 59th Legislature, Regular Session, Chapter 441, page 888; providing a savings clause; and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Short title

Section 1. This Act shall be known, and may be cited, as the Polygraph Examiners Act.

Purpose

Section 2. It is the purpose of this Act to regulate all persons who purport to be able to detect deception or to verify truth of statements through the use of instrumentation (as lie detectors, polygraphs, deceptographs, and/or similar or related devices and instruments without regard to the nomenclature applied thereto) and this Act shall be liberally construed to regulate all such persons and instruments. No person who purports to be able to detect deception or to verify truth of statements through instrumentation shall be held exempt from the provisions of this Act because of the terminology which he may use to refer to himself, to his instrument, or to his services.

Definitions

Section 3. In this Act, unless the context requires a different definition,

(1) "board" means the Polygraph Examiners Board; \_\_\_\_\_

(2) "secretary" means that member of the Polygraph Examiners Board selected by the board to act as secretary; \_\_\_\_\_

(3) "internship" means the study of polygraph examinations and of the administration of polygraph examinations by a trainee under the personal supervision and control of a polygraph examiner in accordance with a course of study prescribed by the board at the commencement of such internship; \_\_\_\_\_

(4) "person" means any natural person, firm, association, co-partnership, or corporation; and \_\_\_\_\_

(5) "polygraph examiner" means any person who purports to be able to detect deception or verify truth of statements through instrumentation or the use of a mechanical device.

Minimum instrumentation required

Section 4. Any instrument used to test or question individuals for the purpose of detecting deception or verifying truth of statements shall record visually, permanently, and simultaneously: (1) a subject's cardiovascular pattern and (2) a subject's respiratory pattern. Patterns of other physiological changes in addition to (1) and (2) may also be recorded. The use of any instrument or device to detect deception or to verify truth of statements which does not meet these minimum instrumentation requirements is hereby prohibited and the operation or use of such equipment shall be subject to penalties and may be enjoined in the manner hereinafter provided. \_\_\_\_\_

Creation of the board

Section 5. (a) There is hereby established in the Engineering Extension Service, Police Training Division, Texas A & M University System, a Polygraph Examiners Board consisting of six members who shall be citizens of the United States and residents of the state for at least two years prior to appointment, all of whom shall have been engaged for a period of five consecutive years as a polygraph examiner prior to appointment to the board, and at the time of appointment as an active polygraph examiner. \_\_\_\_\_

No two board members may be employed by the same person or agency.

At least two members must be qualified examiners of a governmental law enforcement agency, one of which shall be the supervisor of the polygraph section of the Department of Public Safety, and at least two members must be qualified polygraph examiners in the commercial field. The members shall be appointed by the Governor of the State of Texas with the advice and consent of the Senate for a term of six years. The terms of office of members appointed to the initial board are two for two years; two for four years; and two for six years. Any vacancy in an unexpired term shall be filled by appointment of the Governor with the advice and consent of the Senate for the unexpired term. \_\_\_\_\_

(b) The number of employees and the salaries of each, including travel and expense allowance of the members of the Board shall be as fixed in the General Appropriation Bill. \_\_\_\_\_

(c) The board shall meet within 30 days after the effective date of this Act and elect a chairman, vice-chairman, and secretary from among its members. At the meeting, the board shall specify dates spaced at three month intervals on which examinations for polygraph examiners' licenses will be held. A copy of those dates shall forthwith be delivered to the secretary. \_\_\_\_\_

(d) The vote of a majority of the board members is sufficient for passage of any business or proposal which comes before the board. \_\_\_\_\_

Administration and expenses

Section 6. (a) The board shall issue regulations consistent with the provisions of this Act for the administration and enforcement of this Act and shall prescribe forms which shall be issued in connection therewith. \_\_\_\_\_

(b) An order or a certified copy thereof, over the board seal and purporting to be signed by the board members, shall be prima facie proof that the signatures are the genuine signatures of the board members, and that the board members are fully qualified to act. \_\_\_\_\_

(c) All fees collected under the provisions of this Act shall be paid to the Treasurer of the State of Texas. Funds necessary for the enforcement of this Act and the administration of its provisions shall be appropriated by the Legislature, but the funds so appropriated for a biennium shall not exceed the total amount of the fees which it is anticipated will be collected hereunder during such biennium. \_\_\_\_\_

Unauthorized practice

Section 7. It shall be unlawful for any person, including a city, county or state employee, to administer polygraph or other examinations utilizing instrumentation for the purpose of detecting deception or verifying truth of statements or to attempt to hold himself out as a polygraph examiner or to refer to himself by any other title which would indicate or which is intended to indicate or calculated to mislead members of the public into believing that he is qualified to apply instrumentation to detect deception or to verify truth of statements without first securing a license as herein provided. \_\_\_\_\_

Examiner's license qualifications

Section 8. A person is qualified to receive a license as an examiner \_\_\_\_\_

- (1) who is at least 21 years of age; and \_\_\_\_\_
- (2) who is a citizen of the United States; and \_\_\_\_\_
- (3) who establishes that he is a person of honesty, truthfulness, integrity, and moral fitness; and \_\_\_\_\_
- (4) who has not been convicted of a felony or a misdemeanor involving moral turpitude; and \_\_\_\_\_
- (5) who holds a baccalaureate degree from a college or university accredited by the American Association of Collegiate Registrars and Admissions Officers, or in lieu thereof, has five consecutive years of active investigative experience immediately preceding his application; and \_\_\_\_\_
- (6) who is a graduate of a polygraph examiners course approved by the board and has satisfactorily completed not less than six months of \_\_\_\_\_

internship training, provided that if the applicant is not a graduate of an approved polygraph examiners course, satisfactory completion of not less than 12 months of internship training may satisfy this subdivision; and \_\_\_\_\_

(7) who has passed an examination conducted by the board, or under its supervision, to determine his competency to obtain a license to practice as an examiner. \_\_\_\_\_

(8) Prior to the issuance of a license, the applicant must furnish to the board evidence of a surety bond or insurance policy. Said surety bond or insurance policy shall be in the sum of \$5,000.00 and shall be conditioned that the obligor therein will pay to the extent of the face amount of such surety bond or insurance policy all judgments which may be recovered against the licensee by reason of any wrongful or illegal acts committed by him in the course of his examinations. \_\_\_\_\_

Acquisition of license by present examiners

Section 9. On the effective date of this Act, any person who held a license issued by the Board established or attempted to be established by Acts, 1965, 59th Leg., R.S., Ch. 441, p. 888, and whose license was in effect on the date on which said Act was held invalid, shall be automatically licensed hereunder until such date as his license under the Act aforesaid has expired and thereafter may renew his license on payment of the fee herein provided. The applicant must also satisfy the provisions of Section 8(8) of this Act. \_\_\_\_\_

Applications for original license

Section 10. Applications for original licenses shall be made to the secretary of the board in writing under oath on forms prescribed by the board and shall be accompanied by the required fee, which is not refundable. Any such application shall require such information as in the judgment of the board will enable it to pass on the qualifications of the applicant for a license. \_\_\_\_\_

Non-resident applicants

Section 11. (a) Each non-resident applicant for an original license or a renewal license shall file with the board an irrevocable consent that actions against said applicant may be filed in any appropriate court of any county or municipality of this state in which the plaintiff resides or in which some part of the transaction occurred out of which the alleged cause of action arose and that process on any such action may be served on the applicant by leaving two copies thereof with the secretary. Such consent shall stipulate and agree that such service or process shall be taken and held to be valid and binding for all purposes. The secretary of the board shall send forthwith one copy of the process to the applicant at the address shown on the records of the board by registered or certified mail. \_\_\_\_\_

(b) Non-resident applicants must satisfy the requirements of Section 8 of this Act. \_\_\_\_\_

Applicant with out-of-state license

Section 12. An applicant who is a polygraph examiner licensed under the laws of another state or territory of the United States may be issued a license without examination by the board, in its discretion, upon payment of a fee of \$60 and the production of satisfactory proof that \_\_\_\_\_

(1) he is at least 21 years of age; and \_\_\_\_\_

(2) he is a citizen of the United States; and \_\_\_\_\_

(3) he is of good moral character; and \_\_\_\_\_

(4) the requirements for the licensing of polygraph examiner in such particular state or territory of the United States were at the date of the applicant's licensing therein substantially equivalent to the requirements now in force in this state; and \_\_\_\_\_

(5) the applicant had lawfully engaged in the administration of polygraph examinations under the laws of such state or territory for at least two years prior to his application for license hereunder; and \_\_\_\_\_

(6) such other state or territory grants similar reciprocity to license holders of this state; and \_\_\_\_\_

(7) he has complied with Section 11 of this Act. \_\_\_\_\_

Internship license

Section 13. (a) Upon approval by the board, the secretary shall issue an internship license to a trainee provided he applies for such license and pays the required fee within 10 days prior to the commencement of his internship. The application shall contain such information as may be required by the board. \_\_\_\_\_

(b) An internship license shall be valid for the term of 12 months from the date of issue. Such license may be extended or renewed for any term not to exceed 6 months upon good cause shown to the board. \_\_\_\_\_

(c) A trainee shall not be entitled to hold an internship license after the expiration of the original 12 month period and 6 month extension, if such extension is granted by the board, until 12 months after the date of expiration of the last internship license held by said trainee. \_\_\_\_\_

Examination and license fees

Section 14. (a) The fee to be paid by an applicant for an examination to determine his fitness to receive a polygraph examiner's license is \$20, which is not to be credited as payment against the license fee. \_\_\_\_\_

(b) The fee to be paid for an original polygraph examiner's license is \$60. \_\_\_\_\_

(c) The fee to be paid for an internship license is \$30. \_\_\_\_\_

(d) The fee to be paid for the issuance of a duplicate polygraph examiner's license is \$10. \_\_\_\_\_

(e) The fee to be paid for a polygraph examiner's renewal license is \$25. \_\_\_\_\_

(f) The fee to be paid for the extension or renewal of an internship license is \$25. \_\_\_\_\_

(g) The fee to be paid for a duplicate internship license is \$10. \_\_\_\_\_

(h) The fees required by this Act may be paid by the governmental agency employing the examiner. \_\_\_\_\_

Display of license and signature thereon

Section 15. A license or duplicate license must be prominently displayed at the place of business of the polygraph examiner or at the place of internship. Each license shall be signed by the board members and shall be issued under the seal of the board. \_\_\_\_\_

START P. 5 → Change of business address

Section 16. Notice in writing shall be given to the secretary by the licensed examiner of any change of principal business location within 30 days of the time he changes the location. A change of business location without notification to the secretary shall automatically suspend the license theretofore issued. \_\_\_\_\_

Termination and renewal of examiner's license

Section 17. Each polygraph examiner's license shall be issued for the term of one year and shall, unless suspended or revoked, be renewed annually as prescribed by the board. A polygraph examiner whose license has expired may at any time within two years after the expiration thereof obtain a renewal license without examination by making a renewal application therefor and satisfying Section 8(2), (3), and (4). However, any polygraph examiner whose license expired while he was in the federal service on active duty with the armed forces of the United States, or the national guard called into service or training, or in training or education under the supervision of the United States preliminary to induction into the military service, may have his license renewed without examination if within two years after termination of such service, training, or education except under condition other than honorable, he furnishes the board with an affidavit to the effect that he has been so engaged and that his service, training, or education has been so terminated. Section 8(2), (3), and (4) of this Act must also be satisfied. \_\_\_\_\_

License required to maintain suit.

Section 18. No action or counterclaim shall be maintained by any person in any court in this state with respect to any agreement or service for which a license is required by this Act, or to recover the agreed price or any compensation under such agreement, or for such services for which a license is required by this Act without alleging and proving that such person had a valid license at the time of making such agreement or perform such services. \_\_\_\_\_

Refusal, suspension, revocation -- grounds

Section 19. The board may refuse to issue or may suspend or revoke a license on any one or more of the following grounds: \_\_\_\_\_

(1) for failing to inform a subject to be examined as to the nature of the examination; \_\_\_\_\_

(2) for failing to inform a subject to be examined that his participation in the examination is voluntary; \_\_\_\_\_

(3) material misstatement in the application for original license or in the application for any renewal license under this Act; \_\_\_\_\_

(4) wilful disregard or violation of this Act or of any regulation or rule issued pursuant thereto, including, but not limited to, wilfully making a false report concerning an examination for polygraph examination purposes; \_\_\_\_\_

(5) if the holder of any license has been adjudged guilty of the commission of a felony or a misdemeanor involving moral turpitude; \_\_\_\_\_

(6) making any wilful misrepresentation or false promises or causing to be printed any false or misleading advertisement for the purpose of directly or indirectly obtaining business or trainees; \_\_\_\_\_

(7) having demonstrated unworthiness or incompetency to act as a polygraph examiner as defined by this Act; \_\_\_\_\_

(8) allowing one's license under this Act to be used by any unlicensed person in violation of the provisions of this Act; \_\_\_\_\_

(9) wilfully aiding or abetting another in the violation of this Act or any regulation or rule issued pursuant thereto; \_\_\_\_\_

(10) where the license holder has been adjudged as habitual drunkard or mentally incompetent as provided in the Probate Code; \_\_\_\_\_

(11) failing, within a reasonable time, to provide information requested by the secretary as the result of a formal complaint to the board which would indicate a violation of this Act; or \_\_\_\_\_

(12) failing to inform the subject of the results of the examination if so requested. \_\_\_\_\_

Violation by one examiner or  
trainee not to affect employer

Section 20. Any unlawful act or violation of any of the provisions of this Act on the part of any polygraph examiner or trainee shall not be cause for revocation of the license of any other polygraph examiner for whom the offending examiner or trainee may have been employed, unless it shall appear to the satisfaction of the board that the polygraph examiner-employer has wilfully or negligently aided or abetted the illegal actions or activities of the offending polygraph examiner or trainee. \_\_\_\_\_

Registration of examiners with county clerks

Section 21. Each polygraph examiner shall register with the county clerk in the county wherein he maintains a business address. The county clerk of each county shall maintain a list of all polygraph examiners registered in his county. \_\_\_\_\_

Board hearing

Section 22. (a) When there is cause to refuse an application or to suspend or revoke the license of any polygraph examiner, the board shall, not less than 30 days before refusal, suspension, or revocation action is taken, notify such person in writing, in person or by certified mail at the last address supplied to the board by such person, of such impending refusal, suspension, or revocation, the reasons therefor, and of his right to an administrative hearing for the purpose of determining whether or not \_\_\_\_\_

the evidence is sufficient to warrant the refusal, suspension, or revocation action proposed to be taken by the board. If, within 20 days after the personal service of such notice or such notice has been deposited in the United States mail, such person has not made a written request to the board for this administrative hearing, the board is authorized to suspend or revoke the polygraph examiner's license of such person without a hearing. Upon receipt by the board of such written request of such person within the 20 day period as set out above, an opportunity for an administrative hearing shall be afforded as early as is practicable. In no case shall the hearing be held less than 10 days after written notification thereof, including a copy of the charges, shall have been given the person by personal service or by certified mail sent to the last address supplied to the board by the applicant or licensee. The administrative hearing in such cases shall be before the board.

(b) The board shall conduct the administrative hearings and it is authorized to administer oaths and issue subpoenas for the attendance of witnesses and the production of relevant books, papers, documents, etc. On the basis of the evidence submitted at the hearing, the board shall take whatever action it deems necessary in refusing the application or suspending or revoking the license.

Judicial review

Section 23. Any person dissatisfied with the action of the board in refusing his application or suspending or revoking his license, or any other action of the board, may appeal the action of the board by filing a petition within 30 days thereafter in the district court in the county where the person resides or in the district court of Travis County, Texas, and the court is vested with jurisdiction and it shall be the duty of the court to set the matter for hearing upon 10 days written notice to the board and the attorney representing the board. The court in which the petition of appeal is filed shall determine whether or not a cancellation or suspension

*add  
non  
movement*

~~of a license shall be abated until the hearing shall have been consummated with final judgment thereon or whether any other action of the board should be suspended pending hearing, and enter its order accordingly, which shall be operative when served upon the board, and the court shall provide the attorney representing the board with a copy of the petition and order. The board shall be represented in such appeals by the district or county attorney of the county or the Attorney General, or any of their assistants. The board shall initially determine all facts, but the court upon appeal shall set aside the determination of the board if the board's determination (1) is not based upon substantial evidence upon the entire record; (2) is arbitrary or capricious; (3) is in violation of statutory requirements; or (4) was made without affording to licensee or applicant due process of law.~~

Surrender of license

Section 24. Upon the revocation or suspension of any license, the licensee shall forthwith surrender the license or licenses to the secretary; failure of a licensee to do so shall be a violation of this Act and upon conviction, shall be subject to the penalties hereinafter set forth. At any time after the suspension or revocation of any license, the secretary shall restore it to the former licensee, upon the written recommendations of the board.

Proceedings through the attorney general

Section 25. If any person violates any provisions of this Act, the secretary shall, upon direction of a majority of the board, in the name of the State of Texas, through the Attorney General of the State of Texas, apply in any district court of competent jurisdiction, for an order enjoining such violation or for an order enforcing compliance with this Act. Upon the filing of a verified petition in the court, the court or any judge, thereof, if satisfied by affidavit or otherwise that the person has violated this Act, may issue a temporary injunction, without notice or bond, enjoining such continued violation and if it is established that the person has violated or is violating this Act, the court, or any judge thereof, may enter a decree

perpetually enjoining the violation or enforcing compliance with this Act.

In case of violation of any order or decree issued under the provisions of this Section, the court, or any judge thereof, may try and punish the offender for contempt of court. Proceeding under this Section shall be in addition to, and not in lieu of, all other remedies and penalties provided by this Act. \_\_\_\_\_

Penalties

Section 26. Any person who violates any provision of this Act or any person who falsely states or represents that he has been or is a polygraph examiner or trainee or that he is qualified to apply instrumentation to the detection of deception or verification of truth of statements shall be guilty of a misdemeanor and upon conviction thereof shall be punished by a fine of not less than \$100 nor more than \$1,000 or by imprisonment in the county jail for a term of not to exceed six months, or both. \_\_\_\_\_

Admissibility of results as evidence

Section 27. Nothing in this Act shall be construed as permitting the results of truth examinations or polygraph examinations to be introduced or admitted as evidence in a court of law. \_\_\_\_\_

Validating clause

Section 28. All acts and governmental proceedings performed by the Polygraph Examiners Board and its officers since the creation or attempted creation of such Board by Acts, 1965, 59th Leg., R. S. Ch. 441, p. 888, are hereby in all respects validated as of the date of such acts or proceedings. \_\_\_\_\_

Savings clause

Section 29. The provisions of this Act are severable. If any provision of this Act or the application thereof to any person or circumstance \_\_\_\_\_

shall be held to be invalid or unconstitutional, the remainder of the Act and the application of such provisions to other persons or circumstance shall not be affected thereby\_\_\_\_\_

Emergency clause

Section 30. The fact that Acts, 1965, 59th Leg., R.S., Ch. 441, p. 888, has been held by the Texas Supreme Court to be invalid solely because of a defect in the caption to the bill and that this state will have no law licensing and regulating the use of lie detection or polygraph examination techniques and instruments by reason of said decision, and that untrained and unlicensed examiners, and examiners using inadequate techniques and equipment cause great harm to the general public, creates an emergency and an imperative public necessity that the Constitutional Rule requiring bills to be read on three separate days in each House be suspended, and this Rule is hereby suspended; and that this Act take effect and be in force from and after its passage, and it is so enacted\_\_\_\_\_

FORM A

(For favorable and unfavorable reports on bills and resolutions, where no committee amendments are recommended.)

COMMITTEE REPORT

Date 5-5-69

HON. G. F. (GUS) MUTSCHER

Speaker of the House of Representatives.

Sir:

We, your Committee on Governmental Affairs & Efficiency, to whom was referred S.B. No. 740, have had the same under consideration

and beg to report back with recommendation that it ~~do~~ pass, and be printed

John Garner  
Chairman.

(When this form is used for a favorable report on a general bill the words "do not" are marked out. If the bill is a local bill the word "not" should be inserted before the word "printed." When used for an unfavorable report the word "do" is marked out, the comma after "pass" is changed to a period, and the remaining words also marked out.

When this form is used for a simple or concurrent resolution the comma after "pass" should be a changed to a period and the remaining words stricken out because resolutions are printed in the Journal when first introduced.)

## BILL ANALYSIS

### BACKGROUND:

The Polygraph Examiners Act passed by the 59th Legislature in 1965 was ruled invalid by the Texas Supreme Court because of a defect in the caption of the bill. As a result the state does not have a statute regulating polygraph examiners.

### PURPOSE:

To regulate all persons who purport to be able to detect deception or to verify truth of statements through the use of instrumentation and to validate the 1965 Act.

### SECTION BY SECTION ANALYSIS:

Section 1: Gives the act a short title--Polygraph Examiners Act.

Section 2: States purpose of this act. Also provides that persons may not be exempt from this act because of the terminology which they may use to refer to themselves, their instruments or their services.

Section 3: Defines relevant terms.

Section 4: Provides that the minimum requirements of an instrument be that it record "visually, permanently, and simultaneously" cardiovascular and respiratory patterns. Use of an instrument which does not meet these minimum requirements is prohibited.

Section 5: Provides for the creation of a six-man Polygraph Examiners Board to be within the Engineering Extension Service, Police Training Division, Texas A&M University System. All members of the board must have 5 consecutive years of experience and must be an active polygraph examiner.

- a. No two members may be employed by the same firm.
- b. Two must be examiners of a governmental law enforcement agency-- one of which must be the supervisor of the polygraph section of the Department of Public Safety.
- c. At least two must be in the commercial field.

The compensation of the board members shall be set by the appropriations bill. Provides for election of officers.

Section 6: Provides that the board shall promulgate necessary rules and regulations. Further provides that all fees collected shall be paid to the Treasurer of the state and all expenditures shall be appropriated. At no time shall appropriations exceed the amount of collected fees.

Section 7: Provides that it is illegal to purport to be a polygraph examiner without holding a license.

Section 8: States the qualifications necessary for licensing. (Provides that an applicant must hold a \$5,000 insurance policy or surety bond)

Section 9: Provides for relicensing of persons holding a license under the 1965 law.

Section 10: Provides for application for license.

Section 11: Provides for licensing of non-resident applicants.

Section 12: Provides that a person holding a license issued by another state may receive a license in Texas if the standards set by the licensing state are at least equal to those of Texas, if he has two years of experience, and if the state grants similar reciprocity to Texas license holders.

Section 13: Provides that a person may receive an internship license upon proper application. Said license is valid for 12 months or 18 months if the holder is given an extension.

Section 14: Provides the fees to be charged by the board for examination, licensing, and renewal.

Section 15: Provides that the license must be properly displayed at the place of business or internship.

Section 16: Provides that licensees must notify the secretary of the board of any change of business location within 30 days.

Section 17: Provides that licenses must be renewed annually. Provision is made for licensee whose license expires during active duty in the armed forces.

Section 18: No claim can be maintained by a person concerning any contract or service without proving that the contracting party had a valid license.

Section 19: Lists reasons for which the board may refuse to issue, suspend, or revoke any license.

Section 20: An employer shall be subject to revocation due to an employee's illegal act unless the employer aided the employee in this illegal act.

Section 21: Polygraph examiners must register with the county clerk of the county in which they operate.

Section 22: Provides for notification of licensee of the board's decision to revoke or suspend his license. The licensee must request within 30 days a hearing or his license shall be revoked or suspended without a hearing.

Section 23: A person whose license has been suspended or revoked may appeal the decision of the board in a district court either in his county or in Travis county.

Section 24: Provides that the holder of a revoked or suspended license must surrender said license to the secretary of the board.

Section 25: Provides for filing of an injunction against those who violate this act.

Section 26: Provides penalties for violation of this act.

Section 27: Provides that nothing in this act shall provide that the results of any polygraph examination may be introduced as evidence in a court of law.

Section 28: Validates the 1965 statute regulating polygraph examiners.

Section 29: Severability Clause.

Section 30: Emergency Clause.

#### SUMMARY OF COMMITTEE ACTION:

The committee suspended all necessary rules in order to take up for consideration S. B. No. 740. Then the committee heard a favorable sub-committee report on H. B. No. 1320 which is the companion bill to S.B. 740. The committee then suspended all necessary rules and reported the sentate bill back to the House with a favorable recommendation.

Shannon

①  
Floor

Amend S. B. 740 by deleting therefrom all of Section 23 following the words "Travis County, Texas" in line 45 on page 6 of the first printing of the bill, and substituting in lieu thereof the following

~~Section~~ In all appeals prosecuted in any of the Courts of this State pursuant to the provisions of this Act, such trials shall be de novo as that term is used and understood in appeals from Justice of the Peace Courts to County Courts. When such an appeal is filed and the Court thereby acquires jurisdiction, all administrative or executive action taken prior thereto shall be null and void and of no force and effect, and the rights of the parties thereto shall be determined by the Court upon a trial of the matters in controversy under rules governing the trial of other civil suits in the same manner and to the same extent as though the matter had been committed to the Courts in the first instance and there had been no intervening administrative or executive action or decision. Under no circumstances shall the substantial evidence rule as interpreted and applied by the Courts of Texas in other cases ever be used or applied to appeals prosecuted under the provisions of this Act. The Legislature hereby specifically declares that the provisions of this Section shall not be severable from the balance of this Act, and further specifically declares that this Act would not have been passed without the inclusion of this Section. If this Section, or any part thereof, is for any reason ever held by any Court to be invalid, unconstitutional or inoperative in any way, such holding shall apply to this entire Act, and in such event this entire Act shall be null, void and of no force and effect.

MAY 15 1969

DATE

READ AND ADOPTED

*Dorothy Hallman*

CHIEF CLERK  
HOUSE OF REPRESENTATIVES

AN ACT

regulating persons who purport to be able to detect deception or to verify truth of statements through the use of instrumentation as lie detectors, polygraphs, deceptographs, and/or similar or related devices and instruments; creating as an administrative board, the Polygraph Examiners Board with licensing and/or regulatory powers over all such persons and instruments; providing for administrative proceedings and court review; establishing minimum instrumentation requirements and prohibiting the use of instruments or devices which do not meet minimum instrumentation requirements; providing for injunctions and penalties for violation of the provisions of this Act; validating the acts of the Polygraph Examiners Board established or attempted to be established by Acts, 1965, 59th Legislature, Regular Session, Chapter 441, page 888; providing a savings clause; and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Short title

Section 1. This Act shall be known, and may be cited, as the Polygraph Examiners Act.

Purpose

Section 2. It is the purpose of this Act to regulate all persons who purport to be able to detect deception or to verify truth of statements through the use of instrumentation (as lie detectors, polygraphs, deceptographs, and/or similar or related devices and instruments without regard to the nomenclature applied thereto) and this Act shall be liberally construed to regulate all such persons and instruments. No person who purports to be able to detect deception or to verify truth of statements through instrumentation shall be held exempt from the provisions of this Act because of the terminology which he may use to refer to himself, to his instrument, or to his services.

Definitions

Section 3. In this Act, unless the context requires a different definition,

- (1) "board" means the Polygraph Examiners Board;
- (2) "secretary" means that member of the Polygraph Examiners Board selected by the board to act as secretary;
- (3) "internship" means the study of polygraph examinations and of the administration of polygraph examinations by a trainee under the personal supervision and control of a polygraph examiner in accordance with a course of study prescribed by the board at the commencement of such internship;
- (4) "person" means any natural person, firm, association, co-partnership, or corporation; and
- (5) "polygraph examiner" means any person who purports to be able to detect deception or verify truth of statements through instrumentation or the use of a mechanical device.

Minimum instrumentation required

Section 4. Any instrument used to test or question individuals for the purpose of detecting deception or verifying truth of statements shall record visually, permanently, and simultaneously: (1) a subject's cardiovascular pattern and (2) a subject's respiratory pattern. Patterns of other physiological changes in addition to (1) and (2) may also be recorded. The use of any instrument or device to detect deception or to verify truth of statements which does not meet these minimum instrumentation requirements is hereby prohibited and the operation or use of such equipment shall be subject to penalties and may be enjoined in the manner hereinafter provided.

Creation of the board

Section 5. (a) There is hereby established in the Engineering Extension Service, Police Training Division, Texas A & M University System, a Polygraph Examiners Board consisting of six members who shall be citizens of the United States and residents of the state for at least two years prior to appointment, all of whom shall have been engaged for a period of five consecutive years as a polygraph examiner prior to appointment to the board, and at the time of appointment as an active polygraph examiner.

No two board members may be employed by the same person or agency.

At least two members must be qualified examiners of a governmental law enforcement agency, one of which shall be the supervisor of the polygraph section of the Department of Public Safety, and at least two members must be qualified polygraph examiners in the commercial field. The members shall be appointed by the Governor of the State of Texas with the advice and consent of the Senate for a term of six years. The terms of office of members appointed to the initial board are two for two years; two for four years; and two for six years. Any vacancy in an unexpired term shall be filled by appointment of the Governor with the advice and consent of the Senate for the unexpired term.

(b) The number of employees and the salaries of each, including travel and expense allowance of the members of the Board shall be as fixed in the General Appropriation Bill.

(c) The board shall meet within 30 days after the effective date of this Act and elect a chairman, vice-chairman, and secretary from among its members. At the meeting, the board shall specify dates spaced at three month intervals on which examinations for polygraph examiners' licenses will be held. A copy of those dates shall forthwith be delivered to the secretary.

(d) The vote of a majority of the board members is sufficient for passage of any business or proposal which comes before the board.

Administration and expenses

Section 6. (a) The board shall issue regulations consistent with the provisions of this Act for the administration and enforcement of this Act and shall prescribe forms which shall be issued in connection therewith.

(b) An order or a certified copy thereof, over the board seal and purporting to be signed by the board members, shall be prima facie proof that the signatures are the genuine signatures of the board members, and that the board members are fully qualified to act.

(c) All fees collected under the provisions of this Act shall be paid to the Treasurer of the State of Texas. Funds necessary for the enforcement of this Act and the administration of its provisions shall be appropriated by the Legislature, but the funds so appropriated for a biennium shall not exceed the total amount of the fees which it is anticipated will be collected hereunder during such biennium.

---

Unauthorized practice

Section 7. It shall be unlawful for any person, including a city, county or state employee, to administer polygraph or other examinations utilizing instrumentation for the purpose of detecting deception or verifying truth of statements or to attempt to hold himself out as a polygraph examiner or to refer to himself by any other title which would indicate or which is intended to indicate or calculated to mislead members of the public into believing that he is qualified to apply instrumentation to detect deception or to verify truth of statements without first securing a license as herein provided.

---

Examiner's license qualifications

Section 8. A person is qualified to receive a license as an examiner

- (1) who is at least 21 years of age; and
  - (2) who is a citizen of the United States; and
  - (3) who establishes that he is a person of honesty, truthfulness, integrity, and moral fitness; and
  - (4) who has not been convicted of a felony or a misdemeanor involving moral turpitude; and
  - (5) who holds a baccalaureate degree from a college or university accredited by the American Association of Collegiate Registrars and Admissions Officers, or in lieu thereof, has five consecutive years of active investigative experience immediately preceding his application; and
  - (6) who is a graduate of a polygraph examiners course approved by the board and has satisfactorily completed not less than six months of
-

internship training, provided that if the applicant is not a graduate of an approved polygraph examiners course, satisfactory completion of not less than 12 months of internship training may satisfy this subdivision; and

(7) who has passed an examination conducted by the board, or under its supervision, to determine his competency to obtain a license to practice as an examiner.

(8) Prior to the issuance of a license, the applicant must furnish to the board evidence of a surety bond or insurance policy. Said surety bond or insurance policy shall be in the sum of \$5,000.00 and shall be conditioned that the obligor therein will pay to the extent of the face amount of such surety bond or insurance policy all judgments which may be recovered against the licensee by reason of any wrongful or illegal acts committed by him in the course of his examinations.

---

Acquisition of license by present examiners

Section 9. On the effective date of this Act, any person who held a license issued by the Board established or attempted to be established by Acts, 1965, 59th Leg., R.S., Ch. 441, p. 888, and whose license was in effect on the date on which said Act was held invalid, shall be automatically licensed hereunder until such date as his license under the Act aforesaid has expired and thereafter may renew his license on payment of the fee herein provided. The applicant must also satisfy the provisions of Section 8(8) of this Act.

---

Applications for original license

Section 10. Applications for original licenses shall be made to the secretary of the board in writing under oath on forms prescribed by the board and shall be accompanied by the required fee, which is not refundable. Any such application shall require such information as in the judgment of the board will enable it to pass on the qualifications of the applicant for a license.

---

Non-resident applicants

Section 11. (a) Each non-resident applicant for an original license or a renewal license shall file with the board an irrevocable consent that actions against said applicant may be filed in any appropriate court of any county or municipality of this state in which the plaintiff resides or in which some part of the transaction occurred out of which the alleged cause of action arose and that process on any such action may be served on the applicant by leaving two copies thereof with the secretary. Such consent shall stipulate and agree that such service or process shall be taken and held to be valid and binding for all purposes. The secretary of the board shall send forthwith one copy of the process to the applicant at the address shown on the records of the board by registered or certified mail.

(b) Non-resident applicants must satisfy the requirements of Section 8 of this Act. \_\_\_\_\_

Applicant with out-of-state license

Section 12. An applicant who is a polygraph examiner licensed under the laws of another state or territory of the United States may be issued a license without examination by the board, in its discretion, upon payment of a fee of \$60 and the production of satisfactory proof that

- (1) he is at least 21 years of age; and
- (2) he is a citizen of the United States; and
- (3) he is of good moral character; and
- (4) the requirements for the licensing of polygraph examiner in such particular state or territory of the United States were at the date of the applicant's licensing therein substantially equivalent to the requirements now in force in this state; and
- (5) the applicant had lawfully engaged in the administration of polygraph examinations under the laws of such state or territory for at least two years prior to his application for license hereunder; and \_\_\_\_\_

(6) such other state or territory grants similar reciprocity to license holders of this state; and

(7) he has complied with Section 11 of this Act.

Internship license

Section 13. (a) Upon approval by the board, the secretary shall issue an internship license to a trainee provided he applies for such license and pays the required fee within 10 days prior to the commencement of his internship. The application shall contain such information as may be required by the board.

(b) An internship license shall be valid for the term of 12 months from the date of issue. Such license may be extended or renewed for any term not to exceed 6 months upon good cause shown to the board.

(c) A trainee shall not be entitled to hold an internship license after the expiration of the original 12 month period and 6 month extension, if such extension is granted by the board, until 12 months after the date of expiration of the last internship license held by said trainee. \_\_\_\_\_

Examination and license fees

Section 14. (a) The fee to be paid by an applicant for an examination to determine his fitness to receive a polygraph examiner's license is \$20, which is not to be credited as payment against the license fee.

(b) The fee to be paid for an original polygraph examiner's license is \$60.

(c) The fee to be paid for an internship license is \$30.

(d) The fee to be paid for the issuance of a duplicate polygraph examiner's license is \$10. \_\_\_\_\_

(e) The fee to be paid for a polygraph examiner's renewal license is \$25.

(f) The fee to be paid for the extension or renewal of an internship license is \$25.

(g) The fee to be paid for a duplicate internship license is \$10. \_\_\_\_\_

(h) The fees required by this Act may be paid by the governmental agency employing the examiner.

Display of license and signature thereon

Section 15. A license or duplicate license must be prominently displayed at the place of business of the polygraph examiner or at the place of internship. Each license shall be signed by the board members and shall be issued under the seal of the board.

Change of business address

Section 16. Notice in writing shall be given to the secretary by the licensed examiner of any change of principal business location within 30 days of the time he changes the location. A change of business location without notification to the secretary shall automatically suspend the license theretofore issued.

Termination and renewal of examiner's license

Section 17. Each polygraph examiner's license shall be issued for the term of one year and shall, unless suspended or revoked, be renewed annually as prescribed by the board. A polygraph examiner whose license has expired may at any time within two years after the expiration thereof obtain a renewal license without examination by making a renewal application therefor and satisfying Section 8(2), (3), and (4). However, any polygraph examiner whose license expired while he was in the federal service on active duty with the armed forces of the United States, or the national guard called into service or training, or in training or education under the supervision of the United States preliminary to induction into the military service, may have his license renewed without examination if within two years after termination of such service, training, or education except under condition other than honorable, he furnishes the board with an affidavit to the effect that he has been so engaged and that his service, training, or education has been so terminated. Section 8(2), (3), and (4) of this Act must also be satisfied.

License required to maintain suit.

Section 18. No action or counterclaim shall be maintained by any person in any court in this state with respect to any agreement or service for which a license is required by this Act, or to recover the agreed price or any compensation under such agreement, or for such services for which a license is required by this Act without alleging and proving that such person had a valid license at the time of making such agreement or perform such services.

Refusal, suspension, revocation -- grounds

Section 19. The board may refuse to issue or may suspend or revoke a license on any one or more of the following grounds:

- (1) for failing to inform a subject to be examined as to the nature of the examination;
- (2) for failing to inform a subject to be examined that his participation in the examination is voluntary;
- (3) material misstatement in the application for original license or in the application for any renewal license under this Act;
- (4) wilful disregard or violation of this Act or of any regulation or rule issued pursuant thereto, including, but not limited to, wilfully making a false report concerning an examination for polygraph examination purposes;
- (5) if the holder of any license has been adjudged guilty of the commission of a felony or a misdemeanor involving moral turpitude;
- (6) making any wilful misrepresentation or false promises or causing to be printed any false or misleading advertisement for the purpose of directly or indirectly obtaining business or trainees;
- (7) having demonstrated unworthiness or incompetency to act as a polygraph examiner as defined by this Act;
- (8) allowing one's license under this Act to be used by any unlicensed person in violation of the provisions of this Act;

(9) wilfully aiding or abetting another in the violation of this Act or any regulation or rule issued pursuant thereto;

(10) where the license holder has been adjudged as habitual drunkard or mentally incompetent as provided in the Probate Code;

(11) failing, within a reasonable time, to provide information requested by the secretary as the result of a formal complaint to the board which would indicate a violation of this Act; or

(12) failing to inform the subject of the results of the examination if so requested.

---

Violation by one examiner or  
trainee not to affect employer

Section 20. Any unlawful act or violation of any of the provisions of this Act on the part of any polygraph examiner or trainee shall not be cause for revocation of the license of any other polygraph examiner for whom the offending examiner or trainee may have been employed, unless it shall appear to the satisfaction of the board that the polygraph examiner-employer has wilfully or negligently aided or abetted the illegal actions or activities of the offending polygraph examiner or trainee.

---

Registration of examiners with county clerks

Section 21. Each polygraph examiner shall register with the county clerk in the county wherein he maintains a business address. The county clerk of each county shall maintain a list of all polygraph examiners registered in his county.

---

Board hearing

Section 22. (a) When there is cause to refuse an application or to suspend or revoke the license of any polygraph examiner, the board shall, not less than 30 days before refusal, suspension, or revocation action is taken, notify such person in writing, in person or by certified mail at the last address supplied to the board by such person, of such impending refusal, suspension, or revocation, the reasons therefor, and of his right to an administrative hearing for the purpose of determining whether or not

the evidence is sufficient to warrant the refusal, suspension, or revocation action proposed to be taken by the board. If, within 20 days after the personal service of such notice or such notice has been deposited in the United States mail, such person has not made a written request to the board for this administrative hearing, the board is authorized to suspend or revoke the polygraph examiner's license of such person without a hearing. Upon receipt by the board of such written request of such person within the 20 day period as set out above, an opportunity for an administrative hearing shall be afforded as early as is practicable. In no case shall the hearing be held less than 10 days after written notification thereof, including a copy of the charges, shall have been given the person by personal service or by certified mail sent to the last address supplied to the board by the applicant or licensee. The administrative hearing in such cases shall be before the board.

(b) The board shall conduct the administrative hearings and it is authorized to administer oaths and issue subpoenas for the attendance of witnesses and the production of relevant books, papers, documents, etc. On the basis of the evidence submitted at the hearing, the board shall take whatever action it deems necessary in refusing the application or suspending or revoking the license.

Judicial review

Section 23. Any person dissatisfied with the action of the board in refusing his application or suspending or revoking his license, or any other action of the board, may appeal the action of the board by filing a petition within 30 days thereafter in the district court in the county where the person resides or in the district court of \_\_\_\_\_.

Travis County, Texas. In all appeals prosecuted in any of the courts of this state pursuant to the provisions of this Act, such trials shall be de novo as that term is used and understood in appeals from justice of the peace courts to county courts. When such an appeal is filed and the court thereby acquires jurisdiction, all administrative or executive action taken prior thereto shall be null and void and of no force and effect, and the rights of the parties thereto shall be determined by the court upon a trial of the matters in controversy under rules governing the trial of other civil suits in the same manner and to the same extent as though the matter had been committed to the courts in the first instance and there had been no intervening administrative or executive action or decision. Under no circumstances shall the substantial evidence rule as interpreted and applied by the courts of Texas in other cases ever be used or applied to appeals prosecuted under the provisions of this Act. The Legislature hereby specifically declares that the provisions of this section shall not be severable from the balance of this Act, and further specifically declares that this Act would not have been passed without the inclusion of this section. If this section, or any part thereof, is for any reason ever held by any court to be invalid, unconstitutional or inoperative in any way, such holding shall apply to this entire Act, and in such event this entire Act shall be null, void and of no force and effect.

---

Surrender of license

Section 24. Upon the revocation or suspension of any license, the licensee shall forthwith surrender the license or licenses to the secretary; failure of a licensee to do so shall be a violation of this \_\_\_\_\_

Act and upon conviction, shall be subject to the penalties hereinafter set forth. At any time after the suspension or revocation of any license, the secretary shall restore it to the former licensee, upon the written recommendations of the board. \_\_\_\_\_

Proceedings through the attorney general

Section 25. If any person violates any provisions of this Act, the secretary shall, upon direction of a majority of the board, in the name of the State of Texas, through the Attorney General of the State of Texas, apply in any district court of competent jurisdiction, for an order enjoining such violation or for an order enforcing compliance with this Act. Upon the filing of a verified petition in the court, the court or any judge, thereof, if satisfied by affidavit or otherwise that the person has violated this Act, may issue a temporary injunction, without notice or bond, enjoining such continued violation and if it is established that the person has violated or is violating this Act, the court, or any judge thereof, may enter a decree perpetually enjoining the violation or enforcing compliance with this Act. In case of violation of any order or decree issued under the provisions of this Section, the court, or any judge thereof, may try and punish the offender for contempt of court. Proceeding under this Section shall be in addition to, and not in lieu of, all other remedies and penalties provided by this Act. \_\_\_\_\_

Penalties

Section 26. Any person who violates any provision of this Act or any person who falsely states or represents that he has been or is a polygraph examiner or trainee or that he is qualified to apply instrumentation to the detection of deception or verification of truth \_\_\_\_\_

of statements shall be guilty of a misdemeanor and upon conviction thereof shall be punished by a fine of not less than \$100 nor more than \$1,000 or by imprisonment in the county jail for a term of not to exceed six months, or both.

Admissibility of results as evidence

Section 27. Nothing in this Act shall be construed as permitting the results of truth examinations or polygraph examinations to be introduced or admitted as evidence in a court of law.

Validating clause

Section 28. All acts and governmental proceedings performed by the Polygraph Examiners Board and its officers since the creation or attempted creation of such Board by Acts, 1965, 59th Leg., R.S. Ch. 441, p. 888, are hereby in all respects validated as of the date of such acts or proceedings.

Savings clause

Section 29. The provisions of this Act are severable. If any provision of this Act or the application thereof to any person or circumstance shall be held to be invalid or unconstitutional, the remainder of the Act and the application of such provisions to other persons or circumstance shall not be affected thereby.

Emergency clause

Section 30. The fact that Acts, 1965, 59th Leg., R.S., Ch. 441, p. 888, has been held by the Texas Supreme Court to be invalid solely because of a defect in the caption to the bill and that this state will have no law licensing and regulating the use of lie detection or polygraph examination techniques and instruments by reason of said decision, and that untrained and unlicensed examiners, and examiners

using inadequate techniques and equipment cause great harm to the general public, creates an emergency and an imperative public necessity that the Constitutional Rule requiring bills to be read on three separate days in each House be suspended, and this Rule is hereby suspended; and that this Act take effect and be in force from and after its passage, and it is so enacted.

---

Ben Barnes  
Lieutenant Governor

[Signature]  
Speaker of the House

I hereby certify that S. B. No. 740 passed the Senate on April 25, 1969, by the following vote: Yeas 27, Nays 0. May 24, 1969, Senate concurred in House amendment by the following vote: Yeas 27, Nays 0.

[Signature]  
Secretary of the Senate

I hereby certify that S. B. No. 740 passed the House on May 15, 1969, with amendment, by the following vote: Yeas 128, Nays 16.

[Signature]  
Chief Clerk of the House

Approved:

June 18, 1969  
Date

[Signature]  
Governor

FILED IN THE OFFICE OF THE  
SECRETARY OF STATE  
10:30 AM O'CLOCK

JUN 19 1969  
[Signature]  
Secretary of State

MAY 15 1969

MOTION TO RECONSIDER THE VOTE BY WHICH HR 740 WAS PASSED AND TO TABLE THE MOTION TO RECONSIDER PREVAILED BY A non-record VOTE OF

Dorothy Hallman  
CHIEF CLERK HOUSE OF REPRESENTATIVES

MAY 15 1969

Unanimous consent granted to amend caption of ~~House~~ Bill No. 740 to conform to body of bill.

Dorothy Hallman  
Chief Clerk, House of Representatives

MAY 15 1969

RETURNED \_\_\_\_\_  
FROM HOUSE  
with amendment

MAY 24 1969

Senate concurred in House amendments by the following vote: 27 yeas, 0 nays.

S.P. No. 740

By Hall

A BILL TO BE ENTITLED:

AN ACT regulating persons who purport to be able to detect deception or to verify truth of statements through the use of instrumentation as lie detectors, polygraphs, deceptographs, and/or similar or related devices and instruments;

Filed with the Secretary of the Senate

APR 10 1969 Read, referred to Committee on State Affairs by vote of 29 yeas, 0 nays.

APR 24 1969 Reported favorably.

Reported adversely, with favorable Committee Substitute; Committee Substitute read first time.

Ordered not printed.

APR 25 1969 Senate and Constitutional Rules to permit consideration suspended by unanimous consent.        yeas,        nays.

To permit consideration, reading and passage, Senate and Constitutional Rules suspended by vote of        yeas,        nays.

APR 25 1969 Read second time and ordered engrossed. passed to third reading.

Caption ordered amended to conform to body of bill.

APR 25 1969 Senate and Constitutional 3-Day Rules suspended by vote of 27 yeas, 0 nays to place bill on third reading and final passage.

APR 25 1969 Read third time and passed by viva voce vote. 27 yeas, 0 nays.

OTHER ACTION:

Charles Schnabel  
Secretary of the Senate

Essie M. Jimin

4-25-69 Engrossed.  
APR 25 1969 Sent to HOUSE

ENGROSSING CLERK

APR 28 1969

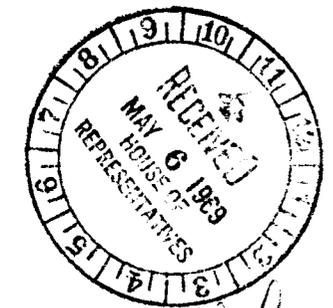
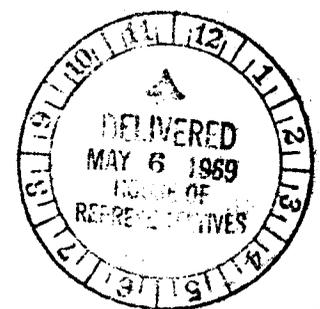
Received from the Senate.

Dorothy Hallman  
Chief Clerk, House of Representatives

APR 29 1969 READ 1st TIME AND REFERRED TO COMMITTEE ON Internal Affairs & Efficiency

Dorothy Hallman  
Chief Clerk, House of Representatives

MAY 7 1969 REPORTED FAVORABLY SENT TO PRINTER!



MAY 15 1969 Read Second Time Amended and passed to third reading by vote yeas 128 nays 16

Dorothy Hallman  
Chief Clerk, House of Representatives

MAY 15 1969

Constitutional Rule requiring bills to be read on three several days suspended by a four-fifths vote.  
Yeas        Nays       

Dorothy Hallman  
Chief Clerk, House of Representatives

MAY 15 1969 Constitutional Rule requiring bills to be read on three several days suspended by a four-fifths vote.  
Yeas 123 Nays 21

Dorothy Hallman  
Chief Clerk, House of Representatives

PRINTED, DISTRIBUTED AND REFERRED TO COMMITTEE ON RULES 11:30 A.M. MAY 6 1969  
(Time) (Date)  
MAY 15 1969 Read third time

and Passed by following vote: yeas 128 Nays 16  
Dorothy Hallman  
Chief Clerk  
HOUSE OF REPRESENTATIVES

MAY 15 1969 RETURNED TO SENATE!

inside